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04 MAY 70 CITE SANTIAGO

DIRECTOR

5 MAY

I. BELIEVE WE SHOULD VIEW OUR COVERT ACTION INITIATIVES IN TERMS OVERALL SOVIET AIMS IN LATIN AMERICA AND HOW WE MAY BEST THWART THEM TO EXTENT THEY BRING ABOUT DESIRED PRESSURE TOWARDS MORE COOPERATIVE POSTURE ON PART USSR. HOWEVER, DO NOT BELIEVE WE CAN IGNORE NEED FOR COORDINATED OVERT MOVES SINCE COVERT ACTION ALONE MAY NOT SUFFICE. CHILE, WITH ITS APPROACHING ELECTION IN WHICH COMMUNIST LED POPULAR UNITY (UP) MOVEMENT STANDS GOOD CHANCE OF WINNING. WOULD APPEAR TO FULFILL CRITERIA OF AN AREA WHERE SOVIET PRESENCE AND/OR INTERESTS ARE SIGNIFICANT POLITICAL FACTORS. WERE UP AND, BY EXTENSION, SOVIET UNION TO SUCCEED IN CHILE IT WOULD BE MAJOR STRATEGIC SETBACK FOR U.S. AND CORRESPONDING VICTORY FOR USSR. SINCE SOVIETS HAVE VITAL STAKE IN ALLENDE/UP VICTORY, DENIAL THAT

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VICTORY AS RESULT USG COVERT INTERVENTION, WOULD BE
CONSTRUED BY SOVIETS AS CLEAR MANIFESTATION OUR DETERMI-
NATION RESOLVE AND SOVIET ATTEMPT ESTABLISH ANOTHER BEACH-
HEAD IN WESTERN HEMISPHERE.

2. ABOVE COULD BE ACHIEVED WITHIN ESTABLISHED
FRAMEWORK OF ☐, THOUGH PROBABLY ON CONSIDERABLY
LARGER SCALE AND WITH LESS CONCERN OVER RIGID MAINTENANCE
OF LOW SILHOUETTE. OVERT DIPLOMATIC MOVES DESIGNED TO
CONVINCE GOC THAT USG CONSIDERS ITS INTERESTS IN LATIN
AMERICA JEOPARDIZED BY SOVIET INTERVENTION IN CHILE'S
INTERNAL AFFAIRS, SHOULD BE USED TO BUTTRESS COVERT ACTION.
COVERT ACTION AGAINST ALLENDE CANDIDACY, IF DISCERNABLE
AS USG-PROMOTED, WOULD PUT GOC (AND PRESUMABLY USSR) ON
NOTICE THAT USG NOW WILLING TO MEET SOVIET CHALLENGE
HEAD ON.

3. FOR MIN VALDES' RECENT COMPLAINT TO AMB THAT
USG APPEARS UNWILLING TO CONTRIBUTE TO ALLENDE'S DEFEAT,
WOULD SEEM TO OFFER PERFECT OPENING. CHILEANS COULD BE
TOLD, EITHER IN WASHINGTON OR IN SANTIAGO, THAT USG VIEWS
ALLENDE'S QUEST FOR POWER AS MAJOR SOVIET STRATAGEM

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PROMOTING USSR'S HEGEMONISTIC DESIGNS IN LATIN AMERICA. FOR THAT REASON, RATHER THAN ALLOW SOVIET UNION EXPAND ITS INFLUENCE IN LATIN AMERICA THROUGH AN ALLENDE UP VICTORY, USSR HAS DECIDED TO MODIFY STANCE ON NON-INVOLVEMENT. IN CONTRIBUTING TO ALLENDE'S DEFEAT WE HOPE TO SET BACK USSR.

4. IT MORE THAN LIKELY THAT ABOVE MESSAGE WILL SOONER OR LATER REACH KREMLIN EARS, SURELY EXACERBATING SOVIET SENSITIVITIES. IF ALLENDE SUFFERS DEFEAT ON UNANTICIPATED SCALE AND IF THE USSR LINKS THIS OUTCOME TO USSR INTERVENTION, THIS EVENT WOULD SPELL LONG TERM IMPACT, PUTTING USSR ON NOTICE THAT WE CAN PLAY THEIR GAME EFFECTIVELY.

5. REALIZE ABOVE SUGGESTION TO USE FORTHCOMING CHILEAN ELECTIONS AS VEHICLE FOR WARNING SOVIETS IS DOUBLE-EDGED (I.E., WE MIGHT GET CAUGHT AND RAISE LATIN AMERICAN HACKLES) AND ADDITIONALLY INVOLVES BOTH OVERT AND COVERT ACTIVITIES. NEVERTHELESS WE INTERPRET QUERY FOR NEW WAYS OF PUTTING PRESSURE ON SOVIETS [REDACTED]

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ON OTHER HAND,
OBVIOUS (TO SOVIETS) BUT UNPROVABLE DENIAL BY USG OF UP
VICTORY WOULD SHOW SOVIETS THAT USG WILLING TAKE
NECESSARY STEPS, EVEN THOUGH OUTSIDE ITS NEW DECLARED
LATIN AMERICAN POLICY FRAMEWORK, TO BLOCK SOVIET EXPANSION
OF INFLUENCE IN LATIN AMERICA EVEN WHEN "PEACEFUL" (I.E.,
THROUGH ELECTIONS).

6.

7.

LET